TO: HONORABLE CHAIRMAN AND PLANNING COMMISSION

FROM: WARREN FRACE, COMMUNITY DEVELOPMENT DIRECTOR

SUBJECT: UPTOWN TOWN CENTRE SPECIFIC PLAN AMENDMENT 14-003 and CONDITIONAL USE PERMIT 14-014: LUCKY LUKES FOODS, INC.

- DATE: APRIL 28, 2015
- **Needs:** For the Planning Commission to make a recommendation to the City Council to consider a request by Joey Blagg, on behalf of Lucky Luke's Foods, Inc., the following applications:
 - A. Request to amend the Uptown Town Centre Specific Plan to expand the boundaries where a drive-through restaurant may be conditionally-permitted in the Town Centre-2 (TC-2) zoning district;
 - B. Request for approval of a Conditional Use Permit for the development and operation of the proposed drive-through restaurant for the property located at 2244 Spring Street.

Facts:

- 1. Lucky Luke's, Inc. owns the property located at 2244 Spring Street and would like to renovate the existing building into a drive-through/take-out restaurant business for Little Caesar's Pizza, see applicant letter, Attachment 2.
 - 2. The site is approximately 7,000 square feet in area and irregularly shaped with an older dilapidated commercial building.
 - 3. The site is located within the TC-2 zoning district (see Vicinity Map, Attachment 1).
 - 4. Table 5.3-1 of the Uptown Town Centre Plan (UTSP) does not permit drivethrough restaurants in the TC-2 zoning district, except for those TC-2 properties between 23rd and 26th Streets, with the approval of a Conditional Use Permit.
 - 5. The applicant's request is to amend Table 5.3-1 of the UTSP to include the property at 2244 Spring Street (e.g. expand the geographic boundary for where this could be allowed) in the TC-2 zone, with a Conditional Use Permit (CUP).
 - 6. On January 27, 2015, the Planning Commission reviewed the proposed Specific Plan Amendment and recommended that the City Council reject the Ordinance adopting Specific Plan Amendment 14-003. The basis of denial was related to the site being limited in size, having an irregular shape, and questions on the circulation pattern. No action was taken on the accompanying Conditional Use Permit application at the January 27th meeting.

- 7. On March 17, 2015 the City Council reviewed the Specific Plan Amendment request and on a 5-0 vote directed Staff to prepare an amendment to the Uptown Town Centre Specific Plan that would expand the boundaries where a drive-through restaurant may be conditionally permitted to include properties on Spring Street to 22nd Street, and include the alleys to the east and west of Spring (see Attachment 2), with the proposed amendment and proposed CUP to be considered by the Planning Commission at the same meeting.
- 8. Staff met with the applicants to review the site plan and architectural elevations for the proposed project. Various details identified from the Uptown Town Centre Specific Plan Guidelines were suggested to be incorporated into the building design, such as but not limited to window type, awnings, roof elements, stucco type, and signage. In preparation for review of the project by the Development Review Committee (DRC), the applicants along with staff revised the architectural elevations original proposed by the applicant to incorporate the suggested design elements. See Site Plan, Attachment 4, and Architectural Elevations, Attachment 5.
- 9. On April 6, 2015, the DRC reviewed the proposed Specific Plan Amendment and project CUP, which included the revised architectural elevations. There were discussions related to the code amendment boundaries, but generally, the DRC was in favor of the plans presented for the Little Caesar's project at 2244 Spring Street. See Analysis and Conclusion section of this report for more information related to the issues discussed by the DRC related to the Code Amendment and CUP.
- 10. This application is categorically exempt from environmental review per Section 15061(b)(3) (General Rule) of the State's Guidelines to Implement CEQA.

Analysis and Conclusion:

Specific Plan Amendment:

The Specific Plan indicates that the current uses within the TC-2 zoning areas are generally "developed with strip centers and other suburban types of commercial buildings that cater to the automobile; many properties are under-developed, with substantial portions either vacant or used for parking. Most of the buildings are unremarkable in historic value. The intent of the TC-2 zone is to create relatively high density, mixed-use neighborhoods".

The parcel at 2244 Spring Street is currently developed with an existing commercial building that has been vacant for many years. A small commercial building is located on the southern half of the property that is currently vacant. While the intent of the Specific Plan is to redevelop properties in the TC-2 zoning district with high density, mixed use development, the addition of a drive-through restaurant on the property at 2244 Spring Street could be compatible with the other uses along this portion of Spring Street, such as the Jack-in-the-

Box drive-through restaurant located directly across 23rd Street to the north. As noted above, the City Council indicated that it would be reasonable to expand the boundaries where a drive-through restaurant can be located with a CUP beyond the single parcel proposed by the applicant, to include Spring Street from 23rd Street (where the current boundary ends) to the south to 22nd Street, including the alleys to the east and west of Spring.

At the DRC meeting on April 6, 2015, it was discussed that there may be some parcels where a drive-through restaurant could be proposed that is adjacent to existing or future residential homes. Equipment that is common with drivethrough restaurants such as illuminated menu boards, intercom speakers, trash enclosures, and idling cars could be incompatible with residential uses. If the Commission were to support the Code Amendment with the boundaries suggested by the City Council, it may be prudent to include special regulations in that Ordinance for menu boards and intercom/speakers, that are adjacent to residential properties and uses.

The City Engineer, as well as the City Council at their meeting on March 17th, has reviewed and discussed the location of the drive-through in relation to the intersection of Spring Street and 23rd Street and has determined that it is acceptable.

Conditional Use Permit – Little Caesar's:

Since the City Council meeting on March 17, 2015 where staff provided a list of design concerns for the proposed project on the subject lot, the following changes have been made:

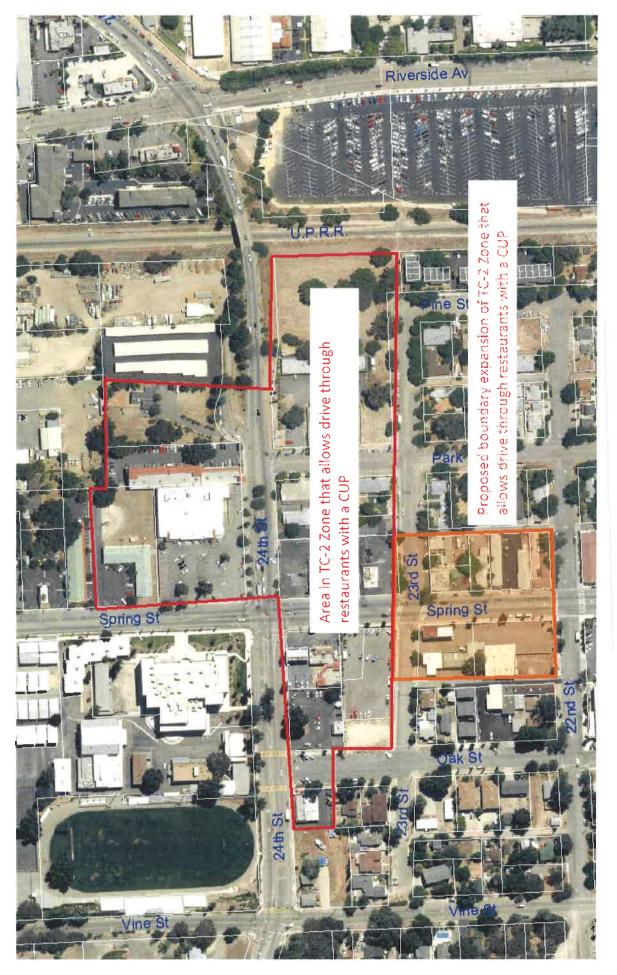
- One parking space has been removed from the parking area on the south side of the building and a planter added to help allow for additional area for cars to maneuver and reduce the need to back out into the street;
- The applicants have acknowledged that there will be the requirement to install curb, gutter and sidewalk on 23rd Street;
- Architectural elements have been incorporated into the building elevations that would seem to bring the architectural style of the building closer to compliance with the suggested Spanish Colonial Commercial architectural styles in the Uptown Town Centre Specific Plan design guidelines;
- More specific information has been provided for signs that would include the use of individual solid letter, halo-lit with the use of a nonilluminated sand-blasted panel for the logo. The type of signage would comply with the Specific Plan criteria.

The request for the Planning Commission is to review the proposed Specific Plan Amendment and Conditional Use Permit, and make a recommendation to the City Council, to approve the amendment and CUP or not. The project is scheduled to be reviewed by the City Council at their meeting on May, 19, 2015.

- Reference: Uptown Town Centre Specific Plan, 2003 General Plan, 2006 Economic Strategy
- Fiscal Impact: There are no fiscal impacts associated with the proposed amendments.
- Options: After opening the public hearing and taking public testimony, that the Planning Commission takes one of the actions listed below:
 - a. Recommend that the City Council approve Specific Plan Amendment 14-003 by adopting Resolution No. 15–XXX amending Table 5.3-1 and add figure 5.3-2 to expand where a drive-through restaurant may be conditionally permitted to properties on Spring Street between 22ND and 23rd Street, and include the alleys to the east and west of Spring Street (Attachment 6);
 - B. Recommend that the City Council approve Conditional Use Permit 14-014, allowing for the development and operation of the Little Caesar's drive through restaurant at 2244 Spring Street, subject to the standard and site specific conditions of approval (Attachment 7);
 - 2. Amend, modify, or reject the foregoing options.

Attachments:

- 1. Vicinity Map / Amendment Boundary
- 2. Joey Blagg Letter
- 3. Site Plan
- 4. Architectural Elevations
- 5. UTSP Design Guidelines
- 6. PC Resolution Recommending SPA 14-003
- 7. Draft Resolution approving Conditional Use Permit 14-014
- 8. Newspaper Notice Affidavit



Attachment 1 Vicinity Map / Amendment Boundary Specific Plan Amendment 14-003 CUP 14-014 (Lucky Luke's, inc.) December 7, 2014

Re: Little Caesars Pizza, 2244 Spring Street Paso Robles

City of Paso Robles Planning Division 1000 Spring Street Paso Robles, CA 93446

Dear Sirs,

We have proposed a renovation and new use of the existing commercial building at 2244 Spring Street. The new use proposed is a retail franchise pizza take-out restaurant. The current zone is TC-2 which is under the Uptown/Towne Center Specific Plan. Currently, restaurants with drive-thru windows are only allowed on Spring Street within this zone between the North side of 23rd Street and the South side of 26th Street per exception adopted by the City. I am submitting this application for a Planned Development Amendment in hopes that you will approve the use of a drive-thru window for take-out orders at this site, which would extend the allowed exception area to include the South Side of 23rd Street in addition to the already allowed North side.

CONSTRUCTION, INC.

Our position is that this application is in keeping with the spirit of the Specific Plan which made accommodation for restaurants with drive-thru windows along these few city blocks in keeping with the already populated businesses. It is our opinion that the proposed use, and function of the restaurant as we have proposed, would not only be compatible to the immediate neighborhood, but would be a favored addition by the local citizens. We have reviewed the Design Guidelines as published by the City and believe the exterior Architecture would be compatible with other similar business properties along this portion of Spring Street and the historic part of the City in general.

Please review and approve our request to allow the Drive-thru as this is an integral part of the franchise business model and the restaurant cannot move forward without it. It is our sincere hope that you will agree with our reasoning and find that this application for amendment to the specific plan will be approved.

Sincerely,

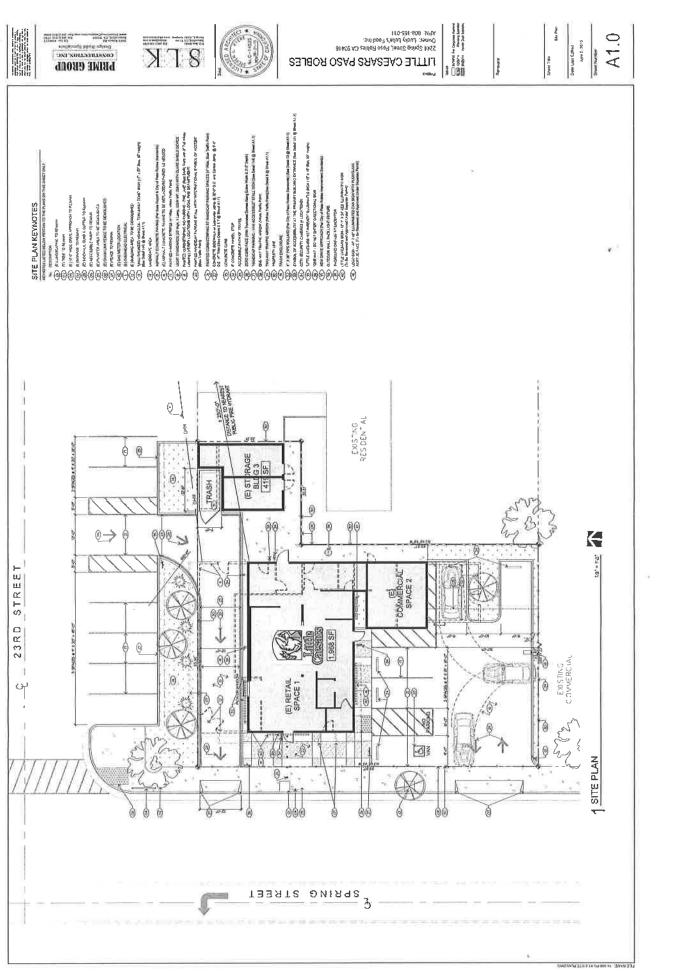
www.primegroupconstru Providing Profess 3045 Wilson Road Bakersfield CA Attachment 2 Joey Blagg Letter Specific Plan Amendment 14-003 Agenda (EUCRy) Luike \$, of ric.)

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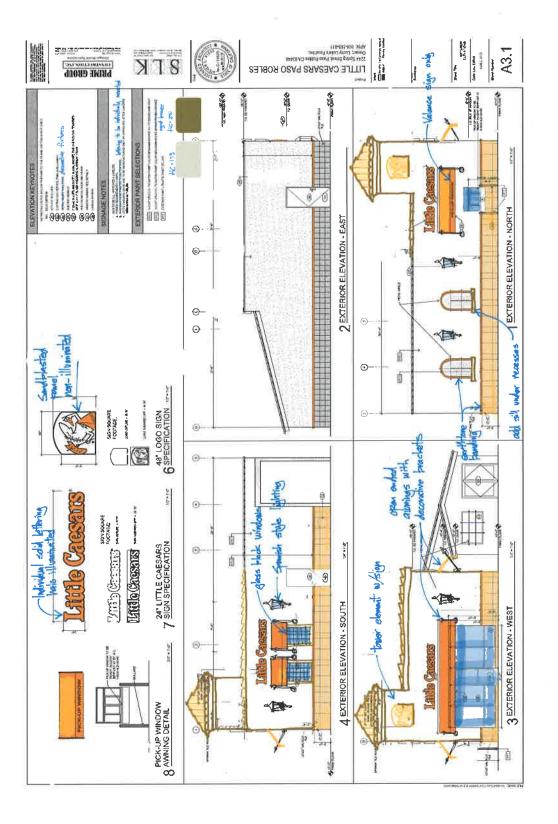
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City of Paso Robles Community Development Dept.

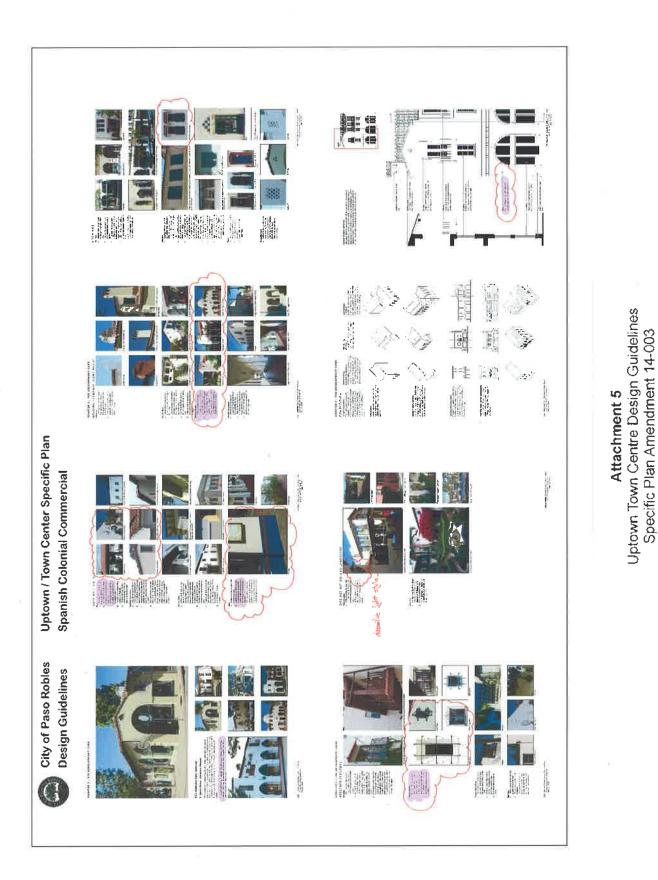
> Building Green Expectations B6 Page 1



Attachment 3 Site Plan Specific Plan Amendment 14-003 CUP 14-014 (Lucky Luke's, inc.)



Attachment 4 DRC Recommended Elevations Specific Plan Amendment 14-003 CUP 14-014 (Lucky Luke's, inc.)



(Lucky Luke's, inc.)

CUP 14-014

RESOLUTION 15-____

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF EL PASO DE ROBLES RECOMMENDING THAT THE CITY COUNCIL APPROVE AN AMENDMENT TO THE UPTOWN/TOWN CENTER SPECIFIC PLAN (SPECIFIC PLAN AMENDMENT 14-003 – LUCKY LUKE'S FOODS INC.)

WHEREAS, an application has been filed by Lucky Luke's Foods Inc. requesting to amend Table 5.3-1 of the Uptown Town Centre Specific Plan (Specific Plan) to allow drive-through restaurants in the TC-2 zone with the approval of a Conditional Use Permit; and

WHEREAS, Lucky Luke's Foods, Inc. owns the property at the southeast corner of Spring Street and 23rd Street (2244 Spring Street), and has plans submitted to the City for the renovation of the existing building into a drive-through take-out restaurant for Little Caesar's Pizza; and

WHEREAS, Table 5.3-1 of the Uptown Town Centre Plan (Specific Plan), does not allow drivethrough restaurants in the TC-2 zoning district, except for the properties in the TC-2 zone between 23rd Street and 26th Street with the approval of a Conditional Use Permit; and

WHEREAS, the request by the applicant is to amend Table 5.3-1 to allow drive-through restaurants in the TC-2 zone, to include 008-165-011 with approval of a Conditional Use Permit (CUP); and

WHEREAS, on March 17, 2015, the City Council reviewed the Specific Plan Amendment request and on a 5-0 vote directed Staff to prepare an amendment to the Uptown Town Centre Specific Plan for review by the Planning Commission, that would expand the boundaries where a drivethrough restaurant may be conditionally permitted to include properties on Spring Street to 22nd Street, and include the alleys to the east and west of Spring Street; and

WHEREAS, this application is categorically exempt from environmental review per Section 15061(b)(3) (General Rule) of the State's Guidelines to Implement CEQA.; and

WHEREAS, at a meeting held on April 28, 2015, the Planning Commission took the following actions regarding this ordinance:

- a. Considered the facts and analysis, as presented in the staff report prepared for this project;
- b. Held a public hearing to obtain public testimony on the proposed ordinance;
- c. Recommended that the City Council approve the proposed ordinance; and

NOW, THEREFORE, the Planning Commission of the City of El Paso de Robles recommends as follows:

<u>SECTION 1</u>: <u>Findings</u>: that the Planning Commission recommends approval of Specific Plan Amendment 14-003, subject to the following findings:

- a. The addition of drive-through restaurants along Spring Street between 22nd and 23rd would meet the intent of the Uptown Town Centre Specific Plan because there are similar uses in the area, they would be compatible with the character of the area, and would facilitate reinvestment in underutilized property. ,;
- b. The drive-through restaurants would provide a use to nearby residents, schools, and regional travelers coming into town from 24th Street.

<u>SECTION 2</u>: <u>Amendments</u>. The Uptown Town Centre Specific Plan shall be amended consistent with Exhibit A and B.

PASSED AND ADOPTED by the Planning Commission of the City of Paso Robles this 28th day of April 2015 by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

ATTEST:

Vince Vanderlip, Chairman

Warren Frace, Planning Commission Secretary

City of Paso Robles Uptown/Town Centre Specific Plan

Exhibit A Planning Commission resolution 15-xxx

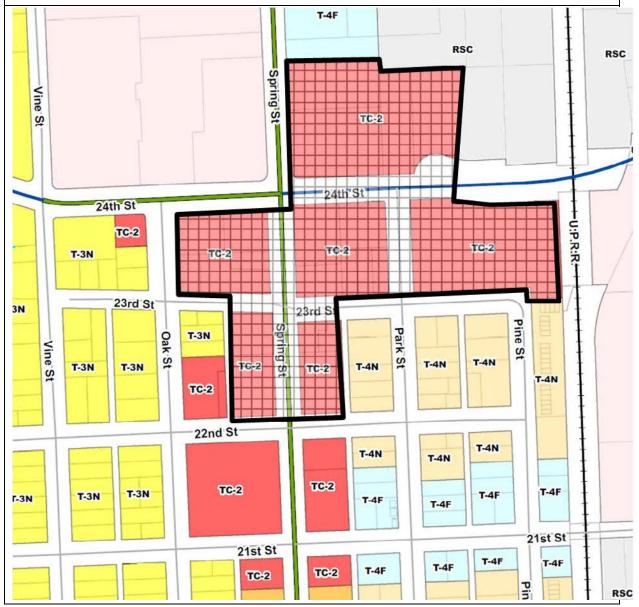
| Land Use Type | PERMIT REQUIRED BY ZONE | | | | | | | | | Specific Use Regulations |
|---|-------------------------|------|------|------|-------|------|------|-----|----|--|
| | T3-N | T3-F | T4-N | T4-F | T4-NC | TC-1 | TC-2 | RC | OS | |
| Offices for physicians, dentists, chiropractors, psychiatrists, ncluding emergency/urgent care centers including outpatient ervices | - | Ρ | - | Ρ | Р | Р* | Р | Ρ | - | * Use allowed only on an upper floor, or behind a ground floor street-fronting use. |
| Outdoor sales: parking lot sales and other promotional events where only on-site business are participating (7 days or less) | - | - | - | - | Р | Р | Р | Р | - | |
| Outdoor sales: Parking lot sales and other promotional events where only on-site businesses are participating (if longer than 7 ays) | - | - | - | - | TUP | TUP | TUP | TUP | - | |
| arking facility, public or commercial | - | - | - | - | - | CUP | CUP | CUP | - | |
| ersonal and business support services: barber/beauty shops, nails a tanning salons, massage; laundries and dry cleaning (no on-site lants); laundromats, locksmiths; parcel services; printing, ublishing, blueprinting, duplicating; tailor/dressmakers, lterations, shoe repair; etc. | - | - | - | Ρ | р | P | Ρ | Ρ | _ | |
| et stores | - | - | - | - | - | - | Р | Р | - | |
| roduce stand, winery, etc.; does not include Certified Farmers Aarkets) | - | - | - | CUP* | - | - | - | Р | - | * On Spring Stree Corridor only |
| roduce: Certified Farmers Markets | - | - | - | - | - | CUP | CUP | CUP | - | |
| estaurants: sit-down and walk-up only | - | Р* | - | Р | Р | Р | Р | Р | - | * On Spring Stree Corridor only |
| estaurants: drive-through | - | - | - | - | - | - | CUP* | CUP | - | * Only in locations shown on Figure 5.3-2, subject special regulation. |
| Retail Sales: clothing; beverage, drug stores; furniture, appliances, home furnishings specialized retail; antiques; artisans (does not | - | - | - | Р | Р | Р | Р | Р | - | |

Exhibit B Planning Commission resolution 15-xxx

Figure 5.3-2 TC-2 – Restaurant: Drive-through overlay zone (Added by SPA 14-003)

Special Regulation - Drive-Through Restaurant:

- 1. <u>Any drive-up or drive-through speaker system shall emit no more than fifty (50) decibels and at</u> no time shall any speaker system be audible above daytime ambient noise levels beyond the property lines of the site. A noise analysis shall be required to demonstrate compliance.
- 2. <u>Illuminated menu boards shall not be visible from adjacent T-3 or T-4 zones or existing</u> residential uses.



5-16

RESOLUTION NO. 15-

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF PASO ROBLES TO APPROVE CONDITIONAL USE PERMIT 14-014 AT 2244 SPRING STREET (LUCKY LUKE'S FOODS, INC.) APN: 008-165-011

WHEREAS, Code Amendment 14-003 is in process to amend Table 5.3-1 Allowed Land Uses within the Uptown Town Center Specific Plan, to expand the area in the TC-2 zoning district that allows drive-through restaurants, along Spring Street between 22nd and 23rd Streets, subject to the approval of a Conditional Use Permit (CUP); and

WHEREAS, concurrent with Code Amendment 14-003, Lucky Luke's Foods, Inc., has filed a CUP application to establish a drive-through restaurant at 2244 Spring Street; and

WHEREAS, CUP 14-014 could not be established until the City Council has adopted an Ordinance approving Code Amendment 14-003; and

WHEREAS, this application is categorically exempt from environmental review per Section 15301 (existing building) of the State's Guidelines to Implement CEQA; and

WHEREAS, at a meeting held on April 28, 2015, the Planning Commission took the following actions regarding this CUP request:

- a. Considered the facts and analysis, as presented in the staff report prepared for this project;
- b. Held a public hearing to obtain public testimony on the proposed CUP;
- c. Recommended that the City Council approve the proposed CUP; and

WHEREAS, based upon the facts and analysis presented in the staff report and public testimony received and subject to the conditions of approval listed below, the City Council finds that the establishment, maintenance and operation for the requested use and building would be consistent with the General Plan and not be detrimental to the health, safety, morals, comfort, convenience and general welfare of the persons residing or working in the neighborhood of such proposed use, or be injurious or detrimental to property and improvements in the neighborhood or to the general welfare of the City; and

NOW, THEREFORE, BE IT RESOLVED, that the Planning Commission of the City of El Paso de Robles does hereby recommend approval of Conditional Use Permit 14-014, subject to the following conditions:

- 1. This Conditional Use Permit (CUP) authorizes a drive-through restaurant to be established at 2244 Spring Street, subject to the City Council approving Code Amendment 14-003, and said code amendment becoming effective (31 days following second reading of the ordinance).
- 2. The project shall be constructed so as to substantially conform with the following listed exhibits and conditions established by this resolution:

| <u>EXHIBIT</u> | DESCRIPTION | • |
|----------------|-------------|---|
| | | |

- ASite PlanBElevations
- C Sign Plans
- 3. Prior to the issuance of a building permit, the Development Review Committee (DRC) shall review the following items to insure substantial compliance with the above listed Exhibits:
 - Architectural elevations, including final materials, colors and details as described in Exhibit B of this resolution;
 - Exterior light cut sheets for building mounted and any parking lot lighting;
 - Awnings, including colors and materials and mounting system;
 - Equipment such as back flow devices, transformers, a/c condensers and appropriate screening methods for both views and noise;
 - Roof equipment plan and verification that all equipment will be screened by building parapet;
- 4. Wall mounted signage shall be solid individual halo-lit letters, with a three dimensional routered logo sign, consistent with Exhibit C to this resolution. The signs plans including any on-site directional signs shall be reviewed and approved by the Development Review Committee.
- 5. The site shall be developed and maintained in accordance with the approved plans and unless specifically provided for through the Conditional Use Permit process, shall not waive compliance with any sections of the Zoning Code, all other applicable City Ordinances, and applicable Specific Plans.
- 6. Any site specific condition imposed by the Planning Commission in approving this project may be modified or eliminated, or new conditions may be added, provided that the Planning Commission shall first conduct a public hearing in the same manner as required for the approval of this project. No such modification shall be made unless the Commission finds that such modification is necessary to protect the public interest and/or neighboring properties, or, in the case of deletion of an existing condition, that such action is necessary to permit reasonable operation and use for this approval.
- 7. Prior to occupancy of the restaurant, Spring Street sidewalk and the new driveway approach shall be improved to City standards and ADA compliance.
- 8. Prior to occupancy of the restaurant, the 23rd Street frontage shall be improved with curb, gutter and sidewalk in accordance with plans approved by the City Engineer.

PASSED AND ADOPTED by the Planning Commission of the City of Paso Robles this 28th day of April 2015 by the following vote:

AYES:

NOES:

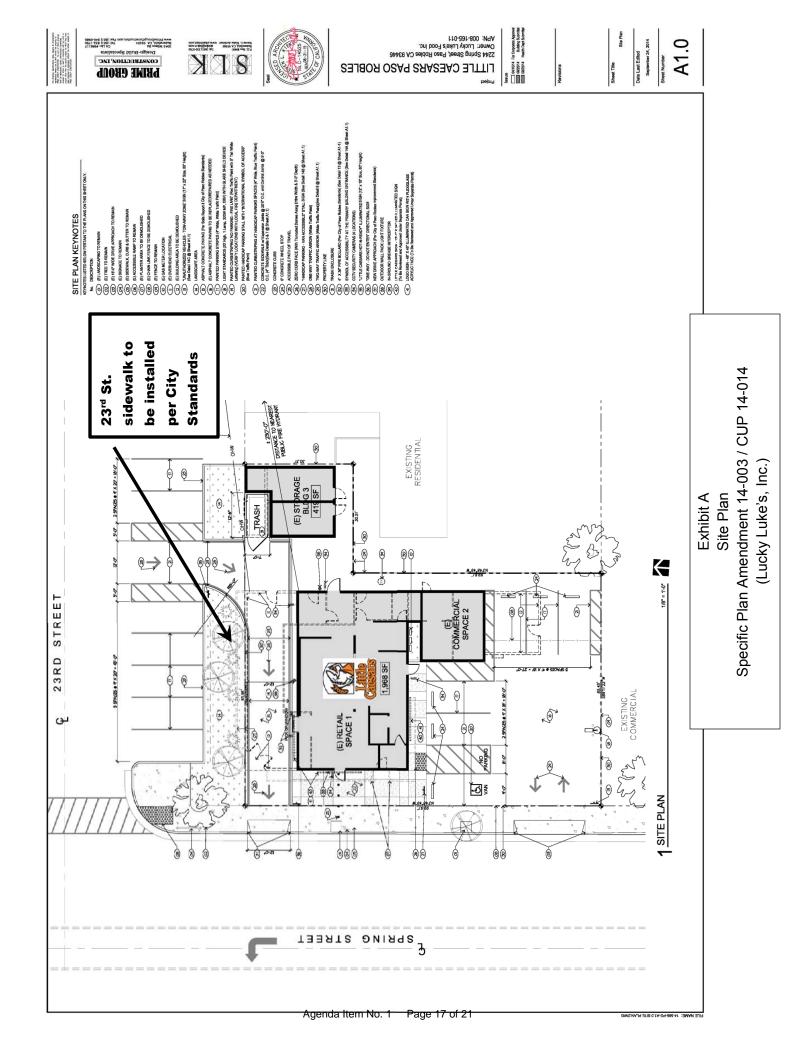
ABSTAIN:

ABSENT:

Vince Vanderlip, Chairman

ATTEST:

Warren Frace, Planning Commission Secretary



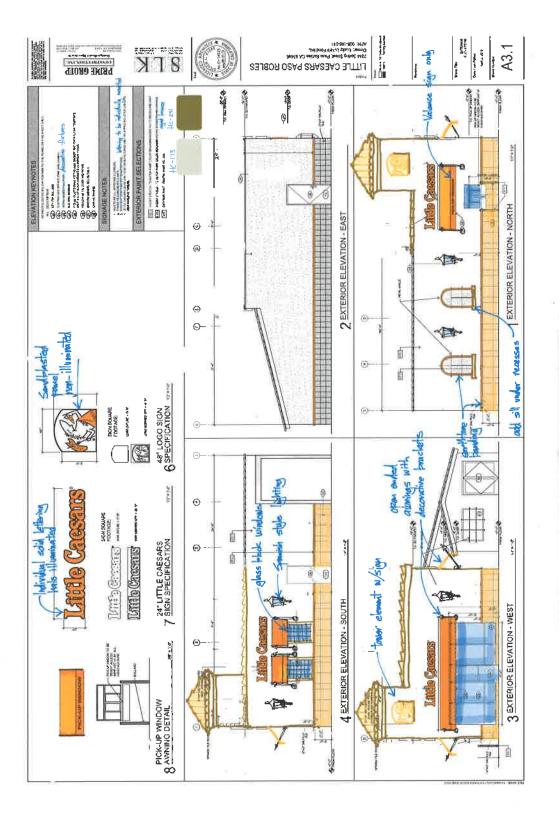
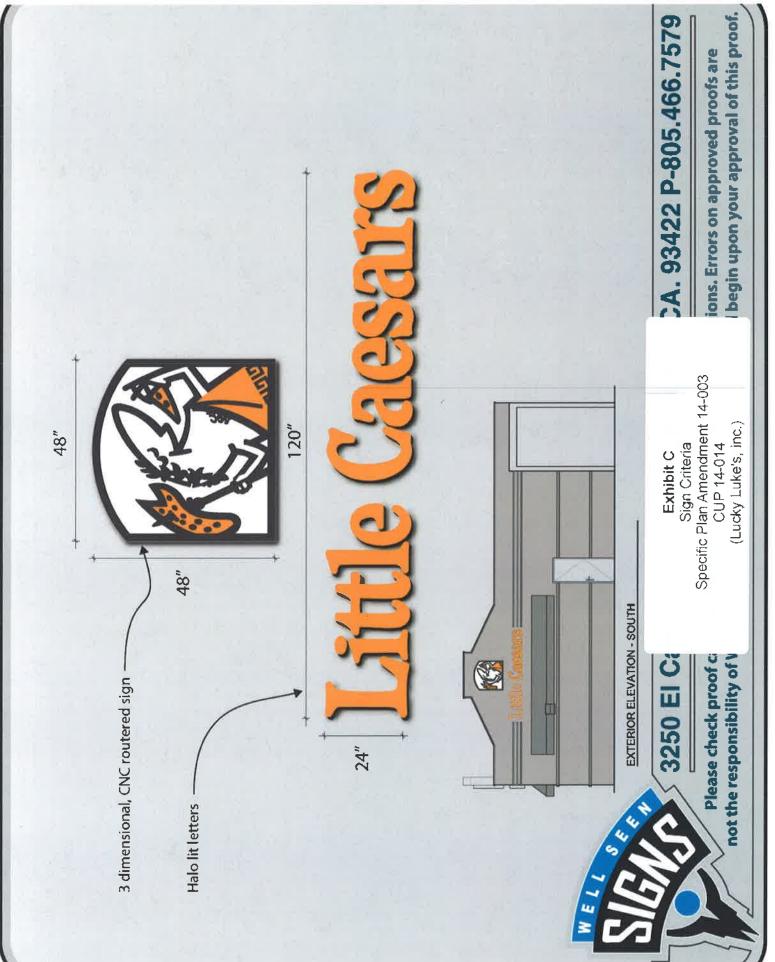


Exhibit B DRC Recommended Arch. Elevations (Lucky Lukes, Inc.)



AFFIDAVIT

OF MAIL NOTICES

PLANNING COMMISSION/CITY COUNCIL PROJECT NOTICING

I, <u>Kristy Buxkemper</u>, employee of the City of El Paso de Robles, California, do hereby certify that the mail notices have been processed as required for SPA 14-003 to request an expansion of the boundaries within the TC-2 zone to allow a drive through restaurant at 2244 Spring Street on this the 17th day of April, 2015.

City of El Paso de Robles Community Development Department Planning Division

Kristy Buxkemper Signed:

PROOF OF PUBLICATION

LEGAL NEWSPAPER NOTICES

PLANNING COMMISSION PROJECT NOTICING

| Newspaper: | The Tribune | | | | |
|------------|-------------|--|--|--|--|
| | | | | | |

Date of Publication: 04/17/2015

Meeting Date:

04/28/2015 Planning Commission

Project: Specific Plan Amendment 14-003 and Conditional Use Permit 14-014

I, <u>Kristen L. Buxkemper</u>, employee of the Community Development Department, Engineering Division, of the City of El Paso de Robles, do hereby certify that this notice is a true copy of a published legal newspaper notice for the above named project.

Signed: Kristen L.

CITY OF EL PASO DE ROBLES NOTICE OF PUBLIC HEARING SPECIFIC PLAN AMENDMENT 14-003 CONDITIONAL USE PERMIT 14-014

NOTICE IS HEREBY GIVEN that the Planning Commission of the City of El Paso de Robles will hold a Public Hearing on Tuesday, April 28, 2015, at 7:30 p.m. at the City of El Paso de Robles, 1000 Spring Street, Paso Robles, California, in the City Council Chambers, to consider the following applications:

 Specific Plan Amendment 14-003: a request for an amendment to Table 5.3-1 (Allowed Land Uses) of the Uptown Town Centre Specific Plan that would expand the boundaries within the TC-2 zoning district where a drive-through restaurant may be conditionally permitted, to include properties on Spring Street from 23rd Street to 22nd Street, and including the alleys to the east and west of Spring. The Planning Commission's action will be to make a recommendation to the City Council on this item.

 Conditional Use Permit 14-014: a request for a Conditional Use Permit to develop a drive through restaurant at 2244 Spring Street. The Planning Commission's action will be to make a recommendation to the City Council on this item concurrent with Specific Plan Amendment 14-003.

Written comments on the proposed Code Amendment and Conditional Use Permit may be mailed to the Community Development Department, 1000 Spring Street, Paso Robles, CA 93446 or emailed to plannin g@proity.com, provided that the comments are received prior to the time of the public hearing. Oral comments may be made at the hearing. Should you have any questions regarding this application, please call (805) 237-3970 or email at <u>planning@</u> proity.com.

These applications are categorically exempt from environmental review per Section 15061(b)(3) (General Rule), and Section 15332 (Infill) of the State's Guidelines to Implement CEQA.

If you chaltenge this application in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Planning Commission at or prior to the public hearing.

Darren Nash Associate Planner April 17, 2015 1681 109