TO: CHAIRMAN AND MEMBERS OF THE PLANNING COMMISSION

FROM: RON WHISENAND, COMMUNITY DEVELOPMENT DIRECTOR

SUBJECT: CODE AMENDMENT 09-002: EMPLOYEE HOUSING

DATE: MAY 12, 2009

Needs:

To consider a City-initiated amendment to the Zoning Code to establish regulations pertaining to employee housing as a means of addressing the city need for housing for seasonal farmworkers, as identified in the Housing Element.

Facts:

- 1. State Housing Element Law (Government Code Sections 65580 et seq.) require that the City estimate the number of farmworkers in the community and provide sufficient sites to meet their housing needs without the need for a conditional use permit.
- The Draft 2009 Update to the Housing Element (p. H-35) estimates that there are 700 farmworkers in the City, of which 330 could be permanent residents and 370 might be seasonal (migrant) workers.
- 3. The current (2004) Housing Element and the Draft 2009 Update both state that the best way to meet the needs of permanent farmworkers is to provide new rental housing that is affordable to low and very-low income households.
- 4. The current Housing Element includes Policy H-1B and Action Item 9, which state:

**POLICY H-1B:** Range of Housing Opportunities. Cooperate with private housing developers, nonprofit housing sponsors, and public agencies to promote and expand housing opportunities for all segments of the community, recognizing such factors as income, age, family size, and mobility.

**Action Item 9.** Amend the Zoning Code to provide that housing designed to meet the needs of seasonal farmworkers is permitted in the R-4 and R-5 Zones (RMF-16 and RMF-20 Land Use Categories).

- 5. As part of the Draft 2009 Update, City staff discovered that the State's Employee Housing Act (Health and Safety Code Section 17000 et seq.) provides options for meeting the housing needs of seasonal farmworkers. This will be discussed in greater detail in the Analysis section below.
- 6. This code amendment could enable the filing of an application to develop a dormitory with as many as 36 beds on an agriculturally-zoned property, which could be considered a project under the California Environmental Quality Act (CEQA). While the actual environmental effects of any particular employee housing project would be addressed by an environmental review prepared for a specific project, a Negative Declaration has been prepared for this code amendment.

## Analysis and Conclusion:

When the 2004 Housing Element was being prepared, the State Department of Housing and Community Development (HCD) advised the City that the Element had to address the needs of seasonal farmworkers by providing housing by right, as opposed to being subject to

issuance of a conditional use permit. At that time, staff did not have as complete an understanding of methods to achieve this objective and prepared Action Item 9, which foresaw dormitories or boardinghouses in the R-4 and R-5 Zones as being necessary. Presently, the Zoning Code requires a conditional use permit in the multi-family zones for such uses.

The State's Employee Housing Act provides opportunities for housing that is owned by an employer and available for occupancy only by its employees. This act provides that two types of housing are permitted by right, subject to obtaining a permit from the HCD's Codes and Standards Division (which also regulates mobile home parks). The two types are described below.

Sections 17021.5 and 17021.6, respectively, of the State's Health and Safety Code provide the following:

- That any employee (farmworker) housing providing accommodations for six or fewer employees shall be deemed a single-family structure permitted in an agricultural or residential zoning district and shall not require a conditional use permit;
- That any employee (farmworker) housing consisting of no more than 36 beds in a group quarters or 12 units or spaces designed for use by a single family or household") shall be deemed an "agricultural land use designation" permitted in zoning districts which allow agricultural uses and shall not require a conditional use permit. In the City, agricultural uses are allowed in the AG (Agriculture) and RA (Residential Agriculture) zoning districts.

Most of the AG and RA-zoned properties in the City are located within the Airport Land Use Plan, which provides that no new housing may be developed on properties covered by the plan. It should be noted that the provisions of the Employee Housing Act do not supersede the Airport Land Use Plan's provisions. There are AG and RA-zoned properties located outside of the Airport Land Use Plan.

The following is noteworthy:

- The City has an inventory of thousands of single-family dwelling units that could be the subject of a permit from HCD for employee housing under Section 17021.5. Therefore, there is no dearth of capacity to meet the housing need for seasonal farmworkers in this manner.
- The Employee Housing Act defines employee housing in a strict manner so that persons who are not employees of the owner of the unit may not occupy the unit.
- Non-agricultural employers could also establish employee housing. However, they would
  be limited to the provisions of Section 17021.5, which limit it to 6 or fewer residents in
  single-family units on residentially- (but not agriculturally-) zoned property.

The attached ordinance would define "employee housing" as "Housing as described, defined, and regulated by the Employee Housing Act, Sections 17000 et seq. of the California Health and Safety Code." The ordinance would also make the following changes to the land use matrix (Table 21.16.200):

- Delete the term "Temporary farm labor housing", which is not defined elsewhere in the Zoning Code and is presently listed as a conditional use in the AG Zone.
- Add "Employee Housing as described, defined, and regulated by the State Employee
  Housing Act (California Health and Safety Code Sections 17000 et seq. and subject to
  issuance of an Employee Housing Permit by the California Department of Housing and
  Community Development, Codes and Standards Division." with two sub-items as
  follows:
  - a. Employee Housing per Section 17021.5 of the California Health and Safety Code for 6 or fewer employees would be permitted in all agricultural (AG and RA) and residential (R-1 through R-5) zones, subject to a limitation that Employee Housing is not permitted on properties within the Airport Land Use Plan.
  - b. Employee Housing per Section 17021.6 of the California Health and Safety Code consisting of no more than 36 beds in a group quarters or 12 units or spaces designed for use by a single family or household would be permitted in all agricultural (AG and RA) zones, subject to a limitation that Employee Housing is not permitted on properties within the Airport Land Use Plan.

Policy

Reference: General Plan: Housing Element; Health and Safety Code Sections 17000 et seq.

Fiscal

Impact: None

Options: After consideration of all public testimony, that the Planning Commission recommend that the City Council consider the following options:

- a. (1) Adopt the attached resolution approving a Negative Declaration for the proposed code amendment.
  - (2) Introduce the attached Ordinance amending the Zoning Code to establish a definition and regulations for Employee Housing, and set June 2, 2009 for adoption.
- b. Amend, modify or reject the foregoing options.

Prepared by Ed Gallagher, City Planner

### Attachments:

- 1. Resolution to Adopt a Negative Declaration (including Initial Study)
- 2. Ordinance Amending the Zoning Code to Establish Regulations for Employee Housing
- 3. Newspaper Notice

ED\CODE AMEND\FARMWORKER HOUSING\PC REPORT

### RESOLUTION NO:

### A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF EL PASO DE ROBLES APPROVING A NEGATIVE DECLARATION FOR CODE AMENDMENT 09-002 (EMPLOYEE HOUSING)

WHEREAS, the Employee Housing Act, embodied in California Health and Safety Code Sections 17000 et seq., provide that certain types of employee housing, including housing designed to meet the needs of agricultural workers, are to be permitted by right in residential and agricultural zoning districts; and

WHEREAS, the Housing Element of the City's General Plan includes Policy H-1B and Action Item 9, which state:

**POLICY H-1B:** Range of Housing Opportunities. Cooperate with private housing developers, nonprofit housing sponsors, and public agencies to promote and expand housing opportunities for all segments of the community, recognizing such factors as income, age, family size, and mobility.

**Action Item 8.** Amend the Zoning Code to provide... housing designed to meet the needs of seasonal farm workers...; and

WHEREAS, the City filed Code Amendment 09-002 both to amend the necessary Zoning Code sections to accommodate Policy H-1B and Action Item 9 of the Housing Element of the City's General Plan; and

WHEREAS, this Code Amendment could enable the filing of an application to develop a dormitory with as many as 35 beds on an agriculturally-zoned property, which could be considered a project under the California Environmental Quality Act (CEQA); and

WHEREAS, public notice of the proposed Negative Declaration was given as required by Section 21092 of the Public Resources Code; and

WHEREAS, based on the information and analysis contained in the Initial Study (Exhibit A) prepared for this project and testimony received as a result of the public notice, the City Council finds that there is no substantial evidence that there would be a significant impact on the environment as a result of this city-wide code amendment.

NOW, THEREFORE, BE IT RESOLVED, that the City Council of the City of El Paso de Robles does hereby approve a Negative Declaration for Code Amendment 09-002.

AYES: NOES: ABSTAIN: ABSENT:		
ATTEST:	Duane Picanco, Mayor	
Cathy David, Deputy City Clerk		

Introduced at a regular meeting of the City Council held on May 19, 2009, and passed and adopted by the City Council of the City of El Paso de Robles on the 2nd day of June, 2009 by the following vote:

# CITY OF PASO ROBLES – PLANNING DIVISION INITIAL STUDY

### 1. GENERAL PROJECT INFORMATION

**PROJECT TITLE:** Code Amendment 09-002, Employee Housing

**LEAD AGENCY:** City of Paso Robles - 1000 Spring Street, Paso Robles, CA 93446

Contact: Darren Nash, Associate Planner

**Telephone:** (805) 237-3970

**PROJECT LOCATION:** City Wide

**PROJECT PROPONENT:** City Initiated

LEAD AGENCY CONTACT/

INITIAL STUDY PREPARED BY: Darren Nash, Associate Planner

 Telephone:
 (805) 237-3970

 Facsimile:
 (805) 237-3904

 E-Mail:
 dnash@prcity.com

**GENERAL PLAN DESIGNATION:** N/A

**ZONING:** N/A

### 2. PROJECT DESCRIPTION

To amend the Zoning Code (Title 21 of the Municipal Code) to establish regulations for employee housing, particularly for seasonal agricultural workers. This ordinance implements mandates imposed on local governments by State Housing Element Law (Government Code Sections 65580 et seq.) and the State Employee Housing Act (Health and Safety Code Sections 17000 et seq.).

3. OTHER AGENCIES WHOSE APPROVAL MAY BE REQUIRED (For example, issuance of permits, financing approval, or participation agreement):

None

## 4. EARLIER ENVIRONMENTAL ANALYSIS AND RELATED ENVIRONMENTAL DOCUMENTATION:

This Initial Study incorporates by reference the City of El Paso de Robles General Plan Environmental Impact Report (EIR) (SCH#2003011123).

### 5. CONTEXT OF ENVIRONMENTAL ANALYSIS FOR THE PROJECT:

This Initial Study analyzes the effects of this Code Amendment that would effect residential and agriculture zoned properties city-wide. This code amendment could enable the filing of an application to develop a dormitory with as many as 35 beds on an agriculturally-zoned property, which could be considered a project under the California Environmental Quality Act (CEQA). The actual environmental effects of any particular employee housing project would be addressed by an environmental review prepared for a specific project.

### 6. PURPOSES OF AN INITIAL STUDY

The purposes of an Initial Study for a Development Project Application are:

- A. To provide the City with sufficient information and analysis to use as the basis for deciding whether to prepare an Environmental Impact Report, a Mitigated Negative Declaration, or a Negative Declaration for a site specific development project proposal;
- B. To enable the Applicant of a site specific development project proposal or the City as the lead agency to modify a project, mitigating adverse impacts before an Environmental Impact Report is required to be prepared, thereby enabling the proposed Project to qualify for issuance of a Negative Declaration or a Mitigated Negative Declaration;
- C. To facilitate environmental assessment early in the design of a project;
- D. To eliminate unnecessary EIRs;
- E. To explain the reasons for determining that potentially significant effects would not be significant;
- F. To determine if a previously prepared EIR could be used for the project;
- G. To assist in the preparation of an Environmental Impact Report if one is required; and
- H. To provide documentation of the factual basis for the finding of no significant effect as set forth in a Negative Declaration or a Mitigated Negative Declaration prepared for the a project.

### 7. EXPLANATION OF ANSWERS FOUND ON THE ENVIRONMENTAL CHECKLIST FORM

### A. Scope of Environmental Review

This Initial Study evaluates potential impacts identified in the following checklist.

### **B.** Evaluation of Environmental Impacts

- 1. A brief explanation is required for all answers to the questions presented on the following Environmental Checklist Form, except where the answer is that the proposed project will have "No Impact." The "No Impact" answers are to be adequately supported by the information sources cited in the parentheses following each question or as otherwise explained in the introductory remarks. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to the project. A "No Impact" answer should be explained where it is based on project-specific factors and/or general standards. The basis for the "No Impact" answers on the following Environmental Checklist Form is explained in further detail in this Initial Study in Section 9 (Earlier Environmental Analysis and Related Environmental Documentation) and Section 10 (Context of Environmental Analysis for the Project).
- 2. All answers on the following Environmental Checklist Form must take into account the whole action involved with the project, including implementation. Answers should address off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3. "Potentially Significant Impact" is appropriate, if an effect is significant or potentially significant, or if the lead agency lacks information to make a finding of insignificance. If there are one or more "Potentially Significant Impact" entries when the determination is made, preparation of an Environmental Impact Report is warranted.

- 4. Potentially Significant Impact Unless Mitigated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level. Mitigation Measures from Section 9 (Earlier Environmental Analysis and Related Environmental Documentation) may be cross-referenced).
- 5. Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. Section 15063(c)(3)(D). See Section 4 (Earlier Environmental Analysis and Related Environmental Documentation) and Section 11 (Earlier Analysis and Background Materials) of this Initial Study.
- 6. References to the information sources for potential impacts (e.g., general plans, zoning ordinances) have been incorporated into the Environmental Checklist Form. See Section 11 (Earlier Analysis and Related Environmental Documentation). Other sources used or individuals contacted are cited where appropriate.
- 7. The following Environmental Checklist Form generally is the same as the one contained in Title 14, California Code of Regulations, with some modifications to reflect the City's needs and requirements.
- 8. Standard Conditions of Approval: The City imposes standard conditions of approval on Projects. These conditions are considered to be components of and/or modifications to the Project and some reduce or minimize environmental impacts to a level of insignificance. Because they are considered part of the Project, they have not been identified as mitigation measures. For the readers' information, the standard conditions identified in this Initial Study are available for review at the Community Development Department.
- 9. Certification Statement: The statements made in this Initial Study and those made in the documents referenced herein present the data and information that are required to satisfy the provisions of the California Environmental Quality Act (CEQA) Statutes and Guidelines, as well as the City's Procedures for Implementing CEQA. Further, the facts, statements, information, and analysis presented are true and correct in accordance with standard business practices of qualified professionals with expertise in the development review process, including building, planning, and engineering.

### 8. ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

	one impact that is a "Potentially Significant Impact" or is "Potentially Significant Unless Mitigated," if so indicated on the following Environmental Checklist Form (Pages 8 to.15)				
	☐ Land Use & Planning	☐ Transportation/	Circulation	☐ Public Services	
	☐ Population & Housing	☐ Biological Reso	ources	☐ Utilities & Service Sys	stems
	☐ Geological Problems	☐ Energy & Mine	eral Resources	□Aesthetics	
	□ Water	☐ Hazards		☐ Cultural Resources	
	☐ Air Quality	□ Noise		☐ Recreation	
		☐ Mandatory Find	lings of Significance	e	
9.	ENVIRONMENTAL DETERM	IINATION: On the	basis of this initial e	evaluation: I find that:	
	The proposed project could not have a significant effect on the environment; and, therefore, a <b>NEGATIVE DECLARATION</b> will be prepared.				
	Although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. Therefore, a MITIGATED NEGATIVE DECLARATION will be prepared.				
	The proposed project may have a significant effect on the environment; and, therefore an <b>ENVIRONMENTAL IMPACT REPORT</b> is required.				
	The proposed project may have a significant effect(s) on the environment, but one or more effects (1) have been adequately analyzed in an earlier document pursuant to applicable legal standards, and (2) have been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or is "potentially significant unless mitigated."				
	Therefore, an <b>ENVIRONMENTAL IMPACT REPORT</b> is required, but it will analyze only the effect or effects that remain to be addressed.				
	Signature:		Date:		
			April 27, 2009		
	Darren Nash, Associate Planner				

The proposed project may potentially affect the environmental factors checked below, and may involve at least

10	En	vironmental Checklist Form	Potentially	Potentially Significant Unless Mitigation	Less Than	
ISS	SUE	ES (and Supporting Information Sources):	Significant Impact	Incorporated	Significant Impact	No Impac
I.	a)	AND USE AND PLANNING. Would the Proposal: Conflict with general plan designation or zoning? (Sources: 1 & 8)				☑
		Discussion: The Code Amendment would propose to allo zoning district (R1, R2, R3 & R4) as well as AG (Agricult AG and RA-zoned properties in the City are located within provides that no new housing be developed on properties provisions of the Employee Housing Act do not supersede Consequently the code amendment proposes that employee within the ALUP area. There are AG and RA zoned properties	ure) and RA ( n the Airport covered by the the Airport I ve housing sho	Residential Ag Land Use Plan ne plan. It shou Land Use Plan all not be perm	griculture). M n (ALUP) are ld be noted t s's provisions. itted on prop	lost of the ea, which hat the erties
		It is necessary to amend the Zoning Ordinance in order to Housing Element of the General Plan, which requires the for all segments of the community, and since this amendm with the General Plan, there would not be any impacts wi future when a project development project is submitted to environmental impacts will be analyzed and any necessary	City to proment would broad the general the City, thro	ote and expand ing the zoning I plan designat ough the develo	d housing opp code into con tion or zoning opment review	oortunities npliance g. In the
	b)	Conflict with applicable environmental plans or policies adopted by agencies with jurisdiction over the project? (Sources: 1 & 3)				
	c)	Be incompatible with existing land uses in the vicinity? (Sources: 1 & 3)				$\overline{\checkmark}$
	d)	Affect agricultural resources or operations (e.g., impacts to soils or farmlands, or impacts from incompatible uses)?				
	e)	Disrupt or divide the physical arrangement of an established community (including a low-income or minority community)? (Sources: 1 & 3)				
		Discussion b-e: Since this amendment is necessary in or General Plan and State Housing Law, and since there is net there will be no impacts to this section.			-	
II.	PC	OPULATION AND HOUSING. Would the proposal:				
	a)	Cumulatively exceed official regional or local population projections? (Sources: 1 & 3)				
		Discussion: The proposed code amendment would not in zones, therefore there will not be an impact to local popular.				

	ES (and Supporting Information Sources):	Potentially Significant Impact	Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
b)	Induce substantial growth in an area either directly or indirectly (e.g., through projects in an undeveloped area or extension of major infrastructure)? (Sources: 1 & 3)				
	Discussion: The code amendment would provide for employening districts, and as noted above will not increase curbe an impact related to inducing substantial growth.				
c)	Displace existing housing, especially affordable housing? (Sources: 1, 3, & 5)				
	Discussion: Since this amendment is necessary in order Plan and State Housing Law, and since there is no develowill be no impacts to this section.				
	<b>EOLOGIC PROBLEMS.</b> Would the proposal result in or spose people to potential impacts involving:				
a)	Fault rupture? (Sources: 1, 2, & 3)				$\overline{\checkmark}$
b)	Seismic ground shaking? (Sources:1, 2, & 3)				$\overline{\checkmark}$
c)	Seismic ground failure, including liquefaction? (Sources: 1, 2 & 3)				
d)	Seiche, tsunami, or volcanic hazard? (Sources: 1, 2, & 3)				
e)	Landslides or Mudflows? (Sources: 1, 2, & 3)				$\overline{\checkmark}$
f)	Erosion, changes in topography or unstable soil conditions from excavation, grading, or fill? (Sources: 1, 2, 3, & 4)				
g)	Subsidence of the land? (Sources: 1, 2, & 3)				
h)	Expansive soils? (Sources: 4)				$\checkmark$
i)	Unique geologic or physical features? (Sources:1 & 3)				$\checkmark$

Discussion a-i: Since this amendment is necessary in order to comply with the Housing Element of the General Plan and State Housing Law, and since there is no development proposed with this Code Amendment, there will be no impacts to these sections.

	ES (and Supporting Information Sources):	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
IV.W	ATER. Would the proposal result in:				
a)	Changes in absorption rates, drainage patterns, or the rate and amount of surface runoff? (Sources:1, 3, & 7)				
b)	Exposure of people or property to water related hazards such as flooding? (Sources: 1, 3, & 7)				
c)	Discharge into surface waters or other alteration of surface water quality (e.g., temperature, dissolved oxygen or turbidity)? (Sources: 1, 3, & 7)				
d)	Changes in the amount of surface water in any water body? (Sources: 1, 3, & 7)				
e)	Changes in currents, or the course or direction of water movement? (Sources: 1, 3, & 7)				
f)	Change in the quantity of ground waters, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations or through substantial loss of groundwater recharge capability? (Sources: 1,3, & 7)				Ø
g)	Altered direction or rate of flow of groundwater? (Sources: 1, 3, & 7)				$\overline{\checkmark}$
h)	Impacts to groundwater quality? (Sources: 1, 3, & 7)				
i)	Substantial reduction in the amount of groundwater otherwise available for public water supplies? (Sources: 1, 3, & 7)				V
	Discussion a-i: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is there will be no impacts to these sections.				
V. Al	R QUALITY. Would the proposal:				
a)	Violate any air quality standard or contribute to an existing or projected air quality violation? (Sources: 1, 3, & 7)				Ø
b)	Expose sensitive receptors to pollutants? (Sources: 1, 3, & 7)				

	Vironmental Checklist Form  ES (and Supporting Information Sources):	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
c)	Alter air movement, moisture, or temperature? (Sources: 1, 3, & 7)				
d)	Create objectionable odors?  Discussion a-d: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.			-	•
	RANSPORTATION/CIRCULATION. d the proposal result in:				
a)	Increased vehicle trips or traffic congestion? (Sources: 1, 3, & 7)				
b)	Hazards to safety from design features (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)? (Sources: 1, 3, & 7)				lacksquare
c)	Inadequate emergency access or inadequate access to nearby uses? (Sources:1, 3, & 7)				$\overline{\checkmark}$
d)	Insufficient parking capacity on-site or off-site? (Sources: 1, 3, 7, & 8)				
e)	Hazards or barriers for pedestrians or bicyclists? (Source: 7)				
f)	Conflicts with adopted policies supporting alternative transportation (e.g., bus turnouts, bicycle racks)? (Sources: 1 & 8)				
g)	Rail, waterborne or air traffic impacts?				
	Discussion a-g: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is r there will be no impacts to these sections.				
	IOLOGICAL RESOURCES. the proposal result in impacts to:				
(in	Endangered, threatened or rare species or their habitats cluding but not limited to: plants, fish, insects, animals, d birds)?				
b)	Locally designated species (e.g., heritage trees)?				
c)	Locally designated natural communities (e.g., oak forest, coastal habitat, etc.)?				$\checkmark$

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	vironmental Checklist Form  ES (and Supporting Information Sources):	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
d)	Wetland habitat (e.g., marsh, riparian and vernal pool)?				
e)	Wildlife dispersal or migration corridors?				$\overline{\mathbf{V}}$
	Discussion a-e: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is there will be no impacts to these sections.			-	
	ENERGY AND MINERAL RESOURCES. Would the proposal:				
a)	Conflict with adopted energy conservation plans? (Sources: 1)				
b)	Use non-renewable resources in a wasteful and inefficient manner? (Sources: 1)				
c)	Result in the loss of availability of a known mineral resource that would be of future value to the region and the residents of the State? (Sources: 1, 7)				
	Discussion a-c: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is there will be no impacts to these sections.				
IX. HA	AZARDS. Would the proposal involve:				
a)	A risk of accidental explosion or release of hazardous substances (including, but not limited to: oil, pesticides, chemicals or radiation)?				
b)	Possible interference with an emergency response plan or emergency evacuation plan? (Sources: 1 & 7)				$\overline{\checkmark}$
c)	The creation of any health hazard or potential hazards?				
d)	Increased fire hazard in areas with flammable brush, grass, or trees?				
	Discussion a-d: Since this amendment is necessary in or General Plan and State Housing Law, and since there is there will be no impacts to these sections.			-	-

 $\boldsymbol{X}$ . NOISE. Would the proposal result in:

	exironmental Checklist Form  ES (and Supporting Information Sources):	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
a)	Increases in existing noise levels? (Sources: 1, 7, & 8)				
<b>b</b> )	Exposure of people to severe noise levels? (Source: 3)				
	Discussion a-b: Since this amendment is necessary in or General Plan and State Housing Law, and since there is there will be no impacts to these sections.				
uj	<b>CUBLIC SERVICES.</b> Would the proposal have an effect on, or result in a need for new or altered government ervices in any of the following areas:				
a)	Fire protection? (Sources: 1, 3, 6, & 7)				$\overline{\checkmark}$
b)	Police Protection? (Sources: 1, 3, & 7)				
c)	Schools? (Sources: 1, 3, & 7)				
d)	Maintenance of public facilities, including roads? (Sources: 1, 3, & 7)				$\checkmark$
e)	Other governmental services? (Sources: 1,3, & 7)				$\checkmark$
	Discussion a-e: Since this amendment is necessary in or General Plan and State Housing Law, and since there is there will be no impacts to these sections.				
	UTILITIES AND SERVICE SYSTEMS. Would the proposal result in a need for new systems or supplies, or substantial alterations to the following utilities:				
a)	Power or natural gas? (Sources: 1, 3, & 7)				$\checkmark$
b)	Communication systems? (Sources: 1, 3, & 7)				
c)	Local or regional water treatment or distribution facilities? (Sources: 1, 3, & 7)				
d)	Sewer or septic tanks? (Sources: 1, 3, 7, & 8)				
e)	Storm water drainage? (Sources: 1, 3, & 7)				
f)	Solid waste disposal? (Sources: 1, 3, & 7)				
g)	Local or regional water supplies? (Sources: 1, 3, & 7)				

	vironmental Checklist Form  ES (and Supporting Information Sources):	Potentially Significant	Potentially Significant Unless Mitigation	Less Than Significant	No Import
10001		Impact	Incorporated	Impact	No Impact
	Discussion a-g: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.				
XIII.	AESTHETICS. Would the proposal:				
a)	Affect a scenic vista or scenic highway? (Sources: 1, 3, & 7)				
	Have a demonstrable negative aesthetic effect? (Sources: 1, 3, & 7)				$\overline{\checkmark}$
c)	Create light or glare? (Sources: 1, 3, 7, & 8)				$\overline{\checkmark}$
	Discussion a-c: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.			- '	
XIV.	CULTURAL RESOURCES. Would the proposal:				
a)	Disturb paleontological resources? (Sources: 1, 3, & 7)				$\checkmark$
b)	Disturb archaeological resources? (Sources: 1, 3, & 7)				$\overline{\checkmark}$
c)	Affect historical resources? (Sources: 1, 3, & 7)				$\overline{\checkmark}$
d)	Have the potential to cause a physical change which would affect unique ethnic cultural values? (Sources: 1, 3, & 7)				$\square$
e)	Restrict existing religious or sacred uses within the potential impact area? (Sources: 1, 3, & 7)				
	Discussion a-e: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.			- '	
XV.R	ECREATION. Would the proposal:				
a)	Increase the demand for neighborhood or regional parks or other recreational facilities? (Sources: 1, 3, & 7)				
b)	Affect existing recreational opportunities? (Sources 1, 3, & 7)				$\overline{\checkmark}$
	Discussion a-b: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.			_	

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10 En	vironmental Checklist Form	Potentially Significant	Potentially Significant Unless Mitigation	Less Than Significant	
ISSUE	ES (and Supporting Information Sources):	Impact	Incorporated	Impact	No Impact
<b>XVI.</b> M a)	ANDATORY FINDINGS OF SIGNIFICANCE.  Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory? (Sources: 1 & 3)				<b>√</b>
b)	Does the project have the potential to achieve short-term, to the disadvantage of long-term environmental goals? (Sources: 1 & 3)				
c)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.) (Sources: 1 & 3)				V
d)	Does the project have environmental effects that will cause substantial adverse effects on human beings, either directly or indirectly? (Sources: 1 & 3)				Ø
	Discussion a-d: Since this amendment is necessary in ord General Plan and State Housing Law, and since there is a there will be no impacts to these sections.				,

### 11. EARLIER ANALYSIS AND BACKGROUND MATERIALS

Earlier analyses may be used where, pursuant to tiering, program EIR, or other CEQA process, one or more effects have been adequately analyzed in an earlier EIR or negative declaration. Section 15063 (c)(3)(D). The earlier documents that have been used in this Initial Study are listed below.

Referenc	Document Title	Available for Review At
e		
Number		
1	City of Paso Robles General Plan	City of Paso Robles Community Development Department
2	Seismic Safety Element for City of Paso Robles	1000 Spring Street, Paso Robles, CA 93446 City of Paso Robles Community Development Department
		1000 Spring Street, Paso Robles, CA 93446
3	Final Environmental Impact Report City of Paso Robles General Plan	City of Paso Robles Community Development Department
3	City of I aso Robies General I fair	1000 Spring Street, Paso Robles, CA 93446
4	Soil Survey of San Luis Obispo County, California Paso Robles Area	USDA-NRCS, 65 Main Street-Suite 108 Templeton, CA 93465
5	Uniform Building Code	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
6	City of Paso Robles Standard Conditions of Approval	City of Paso Robles Community Development Department
	For New Development	1000 Spring Street, Paso Robles, CA 93446
7	City of Paso Robles Zoning Code	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
8	City of Paso Robles, Water Master Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
9	City of Paso Robles, Sewer Master Plan	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446
10	Federal Emergency Management Agency Flood Insurance Rate Map	City of Paso Robles Community Development Department 1000 Spring Street, Paso Robles, CA 93446

### ORDINANCE NO. XXX N.S.

# AN ORDINANCE OF THE CITY OF EL PASO DE ROBLES AMENDING SECTION 21.08, DEFINITIONS AND TABLE 21.16.200, PERMITTED LAND USE MATRIX OF THE MUNICIPAL CODE, ADDRESSING EMPLOYEE HOUSING

WHEREAS, the Employee Housing Act, embodied in California Health and Safety Code Sections 17000 et seq., provide that certain types of employee housing, including housing designed to meet the needs of agricultural workers, are to be permitted by right in residential and agricultural zoning districts; and

WHEREAS, the Housing Element of the City's General Plan includes Policy H-1B and Action Item 9, which state:

**POLICY H-1B:** Range of Housing Opportunities. Cooperate with private housing developers, nonprofit housing sponsors, and public agencies to promote and expand housing opportunities for all segments of the community, recognizing such factors as income, age, family size, and mobility.

**Action Item 8.** Amend the Zoning Code to provide... housing designed to meet the needs of seasonal farmworkers...; and

WHEREAS, the City filed Code Amendment 09-002 both to amend the necessary Zoning Code sections to accommodate Policy H-1B and Action Item 9 of the Housing Element of the City's General Plan; and

WHEREAS, this Zoning Ordinance Amendment would add to, and revise, existing definitions pertaining to housing; and

WHEREAS, this Zoning Ordinance Amendment would update the Land Use Matrix (Table 21.16.200) to accommodate the additions to, and revisions of, existing definitions pertaining to housing; and

WHEREAS, at a meeting held on May 12, 2009, the Planning Commission took the following actions regarding this ordinance:

- a. Considered the facts and analysis, as presented in the staff report prepared for this project;
- b. Held a public hearing to obtain public testimony on the proposed ordinance;
- c. Recommended that the City Council approve the proposed ordinance; and
- d. Based on the information contained in the Initial Study, recommended that the City Council find that there would not be a significant impact on the environment as a result of the adoption of the ordinance and adopt a Negative Declaration in accordance with the California Environmental Quality Act; and

WHEREAS, based on information received at its meeting on May 19, 2009, the City Council took the following actions regarding this ordinance:

- a. Considered the facts and analysis, as presented in the staff report prepared for this project;
- b. Held a public hearing to obtain public testimony on the proposed ordinance;
- c. Considered the Planning Commission's recommendation from its May 12, 2009 public meeting;
- d. Based on the information contained in the Initial Study, found that there would not be a significant impact on the environment as a result of the adoption of the ordinance and adopted a Negative Declaration in accordance with the California Environmental Quality Act;
- e. Introduced said ordinance for the first reading; and

WHEREAS, on June 2, 2009, the City Council held a second reading of said ordinance.

NOW, THEREFORE, the City Council of the City of El Paso de Robles does hereby ordain as follows:

<u>SECTION 1.</u> <u>City Council Findings</u>. The City Council finds that it is necessary to amend the Zoning Ordinance in order to comply with Policy H-1B and Action Item 9 of the Housing Element, which requires the City to promote and expand housing opportunities for all segments of the community;

SECTION 2: Section 21.08.163 is added to the Zoning Ordinance to read as follows:

**21.08.163 Employee Housing.** Housing as described, defined, and regulated by the Employee Housing Act, Sections 17000 et seq. of the California Health and Safety Code.

<u>SECTION 3</u>: Table 21.16.200 of the Zoning Ordinance is hereby amended by the changes set forth in Exhibit A.

<u>SECTION 6:</u> <u>Publication</u>. The City Clerk shall cause this ordinance to be published once within fifteen (15) days after its passage in a newspaper of general circulation, printed, published and circulated in the City in accordance with Section 36933 of the Government Code.

<u>SECTION 7</u>. <u>Severability</u>. If any section, subsection, sentence, clause, or phrase of the Ordinance is, for any reason, found to be invalid or unconstitutional, such finding shall not affect the remaining portions of this ordinance.

The City Council hereby declares that it would have passed this ordinance by section, subsection, sentence, clause, or phrase irrespective of the fact that any one or more sections, subsections, sentences, clauses, or phrases are declared unconstitutional.

<u>SECTION 8</u>. <u>Inconsistency</u>. To the extent that the terms or provisions of this ordinance may be inconsistent or in conflict with the terms or conditions of any prior City ordinance(s), motion, resolution, rule, or regulation governing the same subject matter thereof, such inconsistent and conflicting provisions of prior ordinances, motions, resolutions, rules, and regulations are hereby repealed.

Introduced at a regular meeting of the City Council held on May 19, 2009, and passed and adopted by the City Council of the City of El Paso de Robles on the 2nd day of June, 2009 by the following vote:

AYES: NOES: ABSTAIN: ABSENT:	
ATTEST:	Duane Picanco, Mayor
Cathy David, Deputy City Clerk	_

# **EXHIBIT A**

# TABLE 21.16.200 (As amended through Ordinance 934 N.S.) PERMITTED LAND USES FOR ALL ZONING DISTRICTS

# **EXPLANATION OF CODES USED IN THIS CHART**

P (permitted use) denotes a land use which is permitted.

C (conditional use) denotes a land use which requires approval of a conditional use permit (CUP).

N (non-permitted use) denotes a land use which is not permitted.

T (temporary use permit) denotes a land use which requires approval of a temporary use permit per Chapter 21.23C.

# NOTES:

All uses are subject to compliance with the general regulations and performance standards contained within Chapters 21.20 and 21.21, and specific limits and/or restrictions contained in chapters for specific zoning districts. Additionally, there may be limits and restrictions within overlay zoning districts and specific plan areas. \_;

Any use not specifically listed below is not permitted unless the Planning Commission determines a particular land use to be similar to another permitted, conditional or temporary use within a particular zoning district.  $\dot{c}$ 

								2	ONIN	G DIST	ZONING DISTRICT								
LAND USE	AG	RA	R1	R2	R3	R30	R4	R5	OP	CP	C1	CZ	$\mathbb{S}$	RC	M	PM	AP	POS	
B. Residential																			
1. Boardinghouse, roominghouse	z	z	z	ပ	ပ	ပ	ပ	ပ	z	z	z	z	z	z	z	z	z	Z	
<ol><li>Caretaker residence accessory to a business</li></ol>																			
:																			
12. Temporary farm labor housing Employee Housing as described, defined, and regulated by the State Employee Housing Act (California Health and Safety Code Sections 17000 et seq. and subject to issuance of an Employee	<b>D</b>	<b>*</b>	*	<b>≭</b>	<b>≭</b>	<u> </u>	<b>*</b>	*	<b>*</b>	<b>*</b>	<b>*</b>	<b>*</b>	<b>*</b>	<b>*</b>	<u>≭</u>	*	<b>*</b>	<b>*</b>	

As amended through Ordinance 934 N.S. adopted June 19, 2007: effective July 20, 2007

	POS		z	z	z
	AP		z	z	z
ZONING DISTRICT	PM		z	z	z
	M		Z	z	z
	RC		Z	z	z
	C3		z	z	z
	C2		z	z	z
	C1		z	z	z
NG DI	CP		Z	z	z
ZONI	OP		z	z	z
	RS		<u>a</u>	z	а
	R4		<u>م</u>	z	۵
	R30		<u>a</u>	z	z
	R3		<u>a</u>	z	۵
	R2		<u>م</u>	z	۵
	R1		<u>م</u>	z	z
	RA		*	*	z
	AG		*	*	z
	LAND USE	Housing Permit by the California Department of Housing and Community Development, Codes and Standards Division.	<ul> <li>a. Employee Housing per Section 17021.5 of the California Health and Safety Code for 6 or fewer employees.</li> <li>* Employee Housing is not permitted on properties within the Airport Land Use Plan.</li> </ul>	b. Employee Housing per Section 17021.6 of the California Health and Safety Code consisting of no more than 36 beds in a group quarters or 12 units or spaces designed for use by a single family or household.  * Employee Housing is not permitted on properties within the Airport Land Use Plan.	13. Domestic violence center

### PROOF OF PUBLICATION

### LEGAL NEWSPAPER NOTICES

# PLANNING COMMISSION/CITY COUNCIL PROJECT NOTICING

forms\newsaffi.691

Lonnie Dolan

Signed:

### CITY OF EL PASO DE ROBLES NOTICE OF PUBLIC HEARINGS

Amendment to Zoning Code Establishing Regulations for Employee Housing Code Amendment 09-002

NOTICE IS HEREBY GIVEN that the Planning Commission and City Council of the City of El Paso de Robles will hold Public Hearings to consider Code Amendment 09-002, initiated by the City of Paso Robles, to amend the Zoning Code (Title 21 of the Municipal Code) to establish regulations for employee housing, particularly for seasonal agricultural workers. This ordinance implement mandates imposed on local governments by State Housing Element Law (Government Code Sections 65580 et seq.) and the State Employee Housing Act (Health and Safety Code Sections 17000 et seq.)

These hearings will take place in the Conference Room at the Paso Robles Library/City Hall, 1000 Spring Street, Paso Robles, California, at the hour of 7:30 pm on the following dates:

Planning Tuesday, May 12, 2009 Commission: City Council: Tuesday, May 19, 2009

All interested parties may appear and be heard at the above hearings.

At these hearings, the Planning Commission and City Council will consider adopting a Negative Declaration (a statement that there will be no significant environmental effects in connection with adoption of the proposed code amendment) in accordance with the provisions of the California Environmental Quality Act (CEQA).

The proposed Negative Declaration may be reviewed at the Community Development Department, 1000 Spring Street, Paso Robles, California between the date of publication of this notice and the date of the hearings.

Comments on the proposed code amendment and Negative Declaration may be mailed to the Community Development Department, 1000 Spring Street, Paso Robles, CA 93446 or e-mailed to CDdirector@prcity.com provided that such comments are received prior to the time of the respective hearings.

If you challenge the Code Amendment in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Planning Commission or City Council at, or prior to, the public hearing.

Ed Gallagher, City Planner April 28, 2009

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